Tribal Wetlands

Wetland Program Development Grants

MYRA PRICE
NATIONAL WPDG COORDINATOR

Wetland Program Development Grant - Background

- Established in 1990 with \$1M STAG; FY22 appropriation: \$14.1M; FY23 budget has not yet be appropriated.
- Funded bi-annually (every other year) through competitive process.
- CWA 104(b)(3) authorized activities.
 - research, investigations, experiments, training, <u>demonstrations</u>, surveys, and studies.
 - No implementation.
- ▶ Requires a 25% match unless placed in a PPG then as low as 0% for tribes.
- ▶ Goal of the program is to build state, tribal, and (to a lesser extent) local wetland programs.
- Grants can be one to four years depending on the goals and outputs of the project (can be extended an additional year in most cases).
- We have funded 51 states and territories, 70+ tribes (not including intertribal organizations), and many local governments.
- Information on the WPDGs can be found at: https://www.epa.gov/wetlands/wetland-program-development-grants.

WPDG – Requests for Applications

Three separate competition processes:

- 1. Regional RFAs (CFDA 66.462)
 - ► Ten individual RFAs based on the same template for states and tribes, interstate agencies, and intertribal consortia.
 - ▶ Held on the odd fiscal years.
- 2. Tribal RFA (CFDA 66.462)
 - Nationally developed RFA for tribes and intertribal consortia.
 - ▶ Held on the even fiscal years.
- 3. National RFA (CFDA 66.461)
 - ▶ RFA developed at HQs for nonprofit NGOs, interstate agencies, and intertribal consortia.
 - ▶ Held on the even fiscal years.

WPDG – Requests for Applications

- Regional and National Tribal RFPs have two tracks
 - ► Track 1 or WPP Track States and/or Tribes with an approved Wetland Program Plan (WPP) and are carrying out projects described in the WPP or are developing/refining a WPP.
 - ► Track 2 or Non-WPP Track States and/or Tribes without a WPP or all other applicants.
- ▶ Each application can only be submitted under one of the two tracks but not both.
- An eligible applicant can submit one or more applications.
- ▶ The length of the grant and the amount is determined by the applicant but can not be longer than 4 years or larger than the ceiling listed in the RFA.

Wetland Program Development Grants (WPDGs)

- To be eligible under this grant program all proposals must support the development or refinement of state/tribal/local government wetland programs. (Tribal RFA to support tribal government wetland program development or refinement.)
- RFA priorities are program building activities from Core Elements of a Wetlands Program:
 - Regulation.
 - Monitoring.
 - Restoration and Protection.
 - Water Quality Standards for Wetlands.
- ► Each of these four core elements is comprised of several broad "actions" that if collectively carried out would complete that core element.
- In addition, each action is made up of several more specific "activities," which are the actual steps a state/tribal/local government could carry out to achieve each action.
- The four core elements, the set of development or refinement activities and the specific actions under the four core elements that are eligible under each RFA are listed at

https://www.epa.gov/wetlands/wetland-program-development-grants-eligible-activities_.

What are Wetland Program Plans?

- "Charter" the course of a state's/tribe's program development and refinement actions.
- ► Establishing a goal or goals for the next 3-5 years.
- Set out steps (actions/activities) to reach those goals.
- Set out a timeline of when those actions/activities will take place.

Why are Wetland Program Plans Important?

- Wetland Program Plans (WPPs) assist states/tribes with program development by encouraging them to think strategically about what they are going to do over a period of several years to build their wetlands program.
- WPPs allow EPA to be clear on where the state/tribe intends to go, and how it plans to get there.
- ▶ WPPs allow EPA to more effective in providing useful technical assistance.
- ▶ WPPs allow local governments and universities to potentially help the states/tribes build their wetlands programs.
- WPP can be found at: https://www.epa.gov/wetlands/state-and-tribal-wetland-program-plans#undefined

WPP Example

Goal

- The overall goal of the tribal wetlands program is to quantify, assess, protect and conserve wetlands on and near the Reservation and to assign appropriate management practices.
- program aims to achieve a level of "no net-loss" of wetlands and an improvement in wetland quality and quantity in the watersheds in which the reservation lies.

► Timeframe: 2022

B. Continue to define data needs and uses.

Activities supporting Actions:

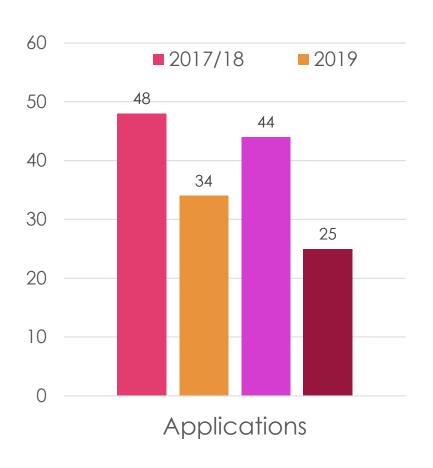
- were identified including the basic data needed for proper management of wetlands such as extent and location. This data need was partially met in 2020. Data need determinations will continue through 2025 and beyond as wetland mapping within more USGS topographic quads are mapped and field-verified.
- The Tribal Environmental program and partners will review incoming data.

Actions/Activities Example:

A basic truth:

- Understand that federal grant funding can be very, very competitive. The number of requests for funding is always much greater than the funds available. For most EPA Regions, the amount of funding requested each grant cycle is usually 2 to 3 Xs as much as we have available to award.
- ► This can mean that sometimes even a strong application may not be approved for funding.
- But don't be discouraged. With a little good oldfashioned effort, planning and persistence, you should eventually be able to secure funding for your project!

National Tribal WPDG -Summary

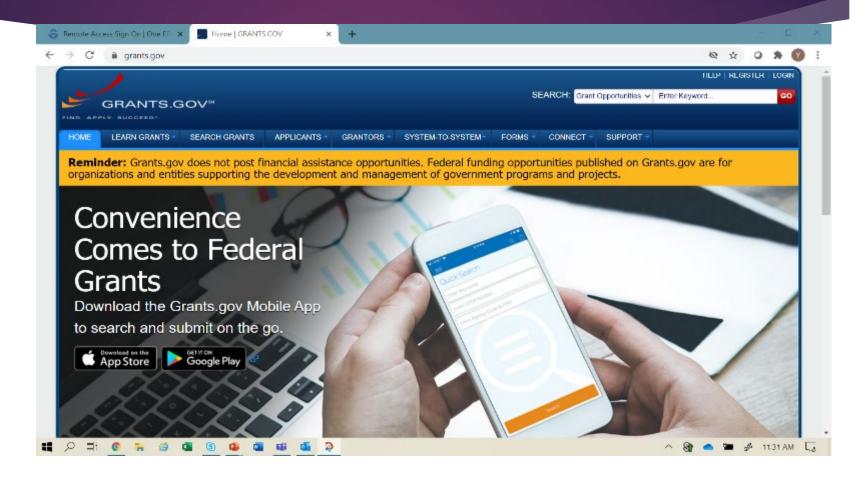




Competitive Grants:

- Most competitive grant opportunities are announced for at least 45 days.
- In the case of EPA's Wetland Program Development Grants (WPDGs), opportunities are available both at the National Level and at the Regional level through published Request for Applications (RFA).
- ► These RFAs are published in Grants.gov as a Funding Opportunity Announcement (FOA).
- ► EPA also sends outs notification of funding opportunities through other means such as direct emails, newsletters, and EPA's National website, etc.
- WPDG competitive grants require submission of a complete Grant Application in order to apply.
- All applications to competitive grants are required to be submitted through Grants.gov.

Grants.GOV



Submitting to Grants.gov

- You must have a registered account to use Grants.gov!!
- Complete your application, including all required forms, assurances, and certifications. When complete, save the application to your computer.
- Be sure to click the Check for Errors button, which will validate your application and activate the Save and Submit button.
- Save and Submit only after you have double-checked your application for accuracy, completeness, and compliance with the page limit. After you click Save and Submit, you will enter your Grants.gov username and password. Assuming you are registered with Grants.gov, you can click the Sign and Submit button to authenticate and submit your application.
- Watch your E-mail. You will receive a series of e-mails from Grants.gov that will help you track your application. You can get the same information by logging into your account at Grants.gov.

Wetland Program Development Grant Request for Application

Section 1

Funding Opportunity Announcement (FOA) Description/Request for Application (RFA)

 Includes a complete description of the program or project activities and area of interest; describes the funding opportunity; and provides the statutory authority and governing program regulations, if any.

Section II

Award Information

•Includes the anticipated funding amount and number of awards; length of the project periods; and, for cooperative agreements, a description of the agency's anticipated substantial involvement in the funded project.

Section III

Eligibility Information

• Describes what types of entities are eligible to apply, any costsharing requirements, and responsiveness or screening criteria.

Section IV

Application and Submission Information

- Outlines all application and submission requirements. This
 includes requirements for the project description and budget;
 guidance on formatting/# of pages; application submission
 instructions; required forms; assurances and certifications; funding
 restrictions; and other submission requirements, such as letters of
 intent, if applicable.
- THIS SECTION IS VERY IMPORTANT!!

The RFA: continued

Application Review Information Section V •Lists criteria that reviewers will use to evaluate and score applications, information on the review and award selection process, and anticipated announcement and award dates. Award Administration Information Section VI • Provides information on award notices, administrative and national policy requirements, and post-award reporting requirements. **Agency Contacts** Section • Provides a program office contact and a grants management contact. Other Information Section •Includes additional information such as helpful websites and an application checklist.

Attachments

Look at what is allowed and what isn't as an

attachment to an application.

Application Submission:

Mandatory Documents:

- 1. Application for Federal Assistance (SF-424).
- 2. Budget Information for Non-Construction Programs (SF-424A).
- 3. EPA Key Contacts Form 5700-54.
- 4. EPA Form 4700-4 Preaward Compliance Review Report.
- 5. Project Narrative (Project Narrative Attachment Form) prepared as described in Section IV of the announcement.

Optional Documents:

- Negotiated Indirect Cost Rate Agreement, if applicable (Use Other Attachments Form).
- 2. Letters of Commitment, if applicable (Use Other Attachment Form).
- 3. Biographical sketches of major project managers, support staff members, or other major project participants for the proposed projects (Use Other Attachments Form).

Sample SF: 424A

SECTION B - BUDGET CATEGORIES

6. Object Class Categories	\Box	GRANT PROGRAM, FUNCTION OR ACTIVITY								Total
, , , , , , , , , , , , , , , , , , , ,				(2)		(3)		(4)		(5)
		Wetlands		Mon-federal match			11		1	
				1			1			
				1			1			
				1			1			
	╀		╙		4		4		4	
a. Personnel	\$	53,636.00	s	17,945.00	\$		s		1 5	71,761.00
	+		-		+		+		+	
b. Fringe Benefits		40,613.00	1	13,530.00	Ш		1		Ш	54,151.00
	Т	0.00	ī	3,520.00	ī		ī		ī	3,520.00
c. Travel		0.00	╙	3,520.00	╙		1		4_	3,820.00
d. Equipment			1		ıl		ı		1	
ar Experience	+		Ή		-		+		+	
e. Supplies			1		Ш		1		Л	
f. Contractual	Т				ı		ī		1	
1. Contractual	╀		╙		4		4		4	
g. Construction			1		1		1		1	
-	+		-		-		-		1	
h. Other		27,790.00		17,497.00						48,287.00
i. Total Direct Charges (sum of 6a 6h)	Т	122,239.00	ī	52,500.00	ī		ı		1 5	174,739.00
	+		⊬		+		+		+	
j. Indirect Charges		35,261.00							5	35,261.00
	\$	187,800.00	6	82,800.00			s		1 5	210,000.00
k. TOTALS (sum of 6i and 6j)	7	187,800.00	1	85,800.00	1		1		1	210,000.00
	_						_			
7 P	5		s		5		ls		1 5	
7. Program Income	1		1	$\overline{}$	1		η°		η,	

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Project Narrative

- The Project Narrative should include a Cover Page (included in the page limit) which includes the following information:
 - 1. Project Title (the project title should reflect the main project outcome/objective and should be 15 words or less).
 - 2. Indicate whether the applicant is in Track One: WPP or Track Two: Non-WPP.
 - 3. Track One: WPP Applicants: indicate if they will develop a Wetland Program Plan (optional: also list actions described in the CEF at http://www.epa.gov/wetlands/wetland-program-development-grants-eligible-activities-0) or identify one or more grant-eligible action(s) from an EPA-approved Wetland Program Plan. Track Two: Non-WPP Applicants: list core element(s), and one or more action(s) under a core element(s) described in the CEF at http://www.epa.gov/wetlands/wetland-program-development-grants-eligible-activities-0 they plan to complete. A tribal college and university or intertribal consortium applicant can reference one or more grant eligible action(s) from an EPA-approved Tribal Wetland Program.
 - Name of applicant.
 - 5. Key personnel and contact information (i.e., email address and phone number).
 - 6. Geographic Location tribe (with the name of the state that the tribe is located in) and, if applicable, the 8- or 12-digit Hydrologic Unit Code(s) with watershed name(s) if the project is not tribal nationwide. If the project is local in scale, provide the name of the city or county, state, and zip code.
 - 7. Total project cost, federal dollars requested and non-federal cost share/match (if the application will be placed in a Performance Partnership Grant (PPG) please indicate that as well).
 - 8. Abstract/project summary. The abstract should begin with one or two sentences describing the main objective of the application. It should also include a listing of the main tasks to be accomplished, and a description of the final product(s). The entire abstract should be 250 words or less.
- ▶ Should include sections for the Review Criteria described in the following slides.

Review Criteria: WPDG Specific

EPA's RFA for WPDGs includes these criteria that will be used to evaluate and score applications. Applications are scored by assigning a maximum of 100 points across the following criteria categories specific to WPDGs:

- Project Need (15 Points)
- Regional Priority (there may or may not be a Regional Priority identified in a Regional RFA) (5 Points)
- Project Tasks (20 Points)
- Milestones (10 Points)
- Budget (5 Points)
- Transfer of Results (10 Points)
- Environmental Results (15 Points) (outputs/outcomes/tracking)
- Programmatic Capability/Technical Experience/Qualifications (7 Points)
- Partnerships (10 Points)
- Past Performance (8 Points)

Criteria: Project Need (15 pts)

- Describe the need for the project as it pertains to developing or refining a state/tribal/local government wetland program(s). The description should include:
 - The threats affecting your wetlands/streams/aquatic resources.
 - The need for the actions that are proposed.
 - How the deliverables developed under the grant will lead to an increase in the quality and quantity of wetlands.
 - ▶ Describe specific aspects of your geographic area and specific adverse issues your wetlands face and how this issue will be addressed by the development of a WPP or through the core element(s)/action(s) you have described in the application.

Criteria: Project Tasks (20 Pts)

- Describe the steps you will take to meet your project product/output(s) and objective(s).
- Describe the projects tasks or components and the anticipated products/outputs associated with each task.
- Include a description of the roles and responsibilities of your organization and other potential partners.
- If development of a methodology is part of the proposed project, then describe the planned development steps need to develop and use the method.

Criteria: Milestones (10 PTs)

- Provide a milestone schedule that covers each year of the entire project/budget period.
- Include a breakout of the project tasks into phases with associated tasks and products/outputs.
- Include the anticipated dates for the start and completion of each task.
- Try to provide interim milestone dates for achieving each workplan component.
- Also consider an approach to ensure that your awarded funds will be expended in a timely and efficient manner.

Criteria: Budget (5 pts)

- A detailed budget that includes the estimated funding amounts for each project task is needed. EPA provides an example detailed budget in the RFA. https://www.epa.gov/grants/rain-2019-g02
- Provide a description of proposed cost for each of the budget categories found in Form SF 424A (i.e., personnel, travel, contractual, other). Identify funding by budget category for each year of funding request.
- Explain if and how non-federal partners will contribute to the required cost share/match.
- This is an opportunity to provide a narrative description of the budget, including other costs and contracts.
- Describe itemized costs in sufficient detail for the EPA to determine whether the costs for each component/task are reasonable and allowable, including the use of the cost share/match funds.

Example Budget Detail.

Personnel: Requested from EPA Cost Share provided by recipient (if applicable) Total Salaries and Wages (1) Project Manager @ \$47/hr x 323 hours \$15,181 \$15,181 (1) Project Assistant @ \$24/hr x 200 hours \$4,800 \$4,800 (1) Community Relations Coordinator @ \$23/hrx 150 hours \$3,450 \$3,450 Total \$18,631 \$4,800 \$23,431

Fringe Benefits: Rate/Base/Composition Requested from EPA Cost Share provided by recipient (if applicable) Total 31% of Personnel costs (FICA, retirement, health, vacation, sick leave) \$5,776 \$1,488 \$7.264

Travel: See Narrative Note 1. Requested from EPA Cost Share provided by recipient (if applicable) Total 2 National Conferences including lodging, air, per-diem and registration fees for 2 employees. (See Narrative Note 2.) \$4,492 \$4,492 Local travel for sampling and meetings. (P.O.V. @ \$0.58 per mile and actual cost for public transit) \$150 \$150 Travel to one-week training course on innovative sampling techniques including lodging, train and per-diem for 1 employee. (See Narrative Note 3.) \$2,500 \$2,500 Total \$7,142 \$7,142

Equipment: (Equipment Capitalization Threshold = \$5,000)

Supplies Type Requested from EPA Cost Share provided by recipient (if applicable) Total Computer Software \$2,500 \$2,500 Office Supplies (pens, pencils, paper, chairs, etc.) \$825 \$825 2 Lap Top Computers @ \$2000 each. \$4,000 \$4,000 Total \$7,325 \$7,325 45

Contractual Contractual * (competitive process will be used to determine contractors when required by regulation) Requested from EPA Cost Share provided by recipient (if applicable) Total Advertising for public meetings (Newspapers) \$1,000 \$1,000 Environmental Sampling Firm to designsampling protocol and assist with data evaluation. \$120,000 \$20,000 \$140,000 Community Meeting Facilitator - \$524/ day x30 days (rate complies with limitation on individual consultant fees) \$15,720 \$15,720 Total \$136,720 \$20,000 \$156,720

Other Type Requested from EPA Cost Share provided by recipient (if applicable) Total Postage for Flyers for Community meetings, \$611 \$611 Subaward to Friends of the Wolf River (See Narrative Note 5) \$30,000 \$30,000 Travel to National Conference for 4 Community Members (See Narrative Note 6) \$9,000 \$1,000 Printing Costs (Occasional use of large copiersat Office Depot), \$1,200 \$1,200 Total \$39,000 \$2,811 \$41,811

Indirect Costs: Base (See Narrative Note 7) Requested from EPA Cost Share provided by recipient (if applicable) Total 26% of Personnel and Fringe Benefits and first \$25,000 of Subaward Costs \$14,480 \$14,480

Criteria: Transfer of Results (10 Pts)

- Describe your plans for how to actively transfer your project results (outputs/outcomes), lessons learned, and/or methods used to other tribes, or states and local governments so that the others can better develop their wetland programs.
- Transfer of results can be within a tribe and can include other tribal agencies, tribal council, or tribal members.
- Examples of ways to share the results of your project may include:
 - Presentations of results at forums typically attended by representatives from state/tribes/local government wetland programs.
 - Submitting map data to the U.S. Fish and Wildlife Service for incorporation within the publicly available Wetlands Mapper; https://www.fws.gov/wetlands/data/mapper.ht ml.
 - Presenting at a webinar or providing other outreach to state/tribes/local governments at relevant conferences.
 - Share results on a website and sharing that website address with other relevant organizations.

Criteria: Environmental Results (15 pts)

- These should be linked to EPA's Strategic Plan Describe how the objective of the project (outcomes) and products (outputs) contribute to meet the EPA's most current Strategic Plan. Description should include how the project will be a step towards the goal of restoring and protecting wetland resources.
- Outputs (products/deliverables)- List and describe the outputs expected to be achieved through the completion of the proposed project.
- Outcomes

 (objectives/environmental improvements) List and describe the short and long-term outcomes
 (aka: environmental improvements) expected to be achieved as a result of the project outputs.

Example
Outputs
and
Outcomes
to EPA
Strategic
Plan

Through this project, the applicant will provide real results to provide Americans with clean water. The proposed outreach opportunities and classwork will help ensure that contractors and applicants are educated on why clean water is important, how their work may affect others, and how they can play a part in supporting drinking water, aquatic ecosystems, and recreational, economic, and subsistence activities. The more educated the general public is, the better we can all take care of our waterbodies and find a balance between in-water work and development and the environment.

Example Output/Outcomes

For outputs, the 401 WQC program will continue to develop the certification program to include compliance and enforcement, but the program realizes that one of the keys is education and outreach. One of the outputs is continued program development. Another output will be the final report which will discuss the effectiveness of the training/courses by tracking who has taken the training and if those contractors/applicants are more likely to be following all conditions of the 401 WQC.

The primary outcome of this proposal will be the behavioral changes the program expects to see following the state-wide trainings and classwork. The applicant expects to see a significant increase in understanding why rules and regulations are in place, why wetlands are important for water quality, and expects to see the awareness of 401 WQC conditions increase. This behavioral change will in turn lead to environmental changes, which will likely lead to more wetland protections during and after construction of projects

Criteria: Programmatic Capability/ Technical Qualifications (7 pts)

- In your narrative, describe the following elements:
- Organizational Experience: Provide a brief description of your organizational experience related to the proposed project, and your infrastructure and readiness and ability to implement the proposed project in a successful and timely manner.
- Staff experience/qualifications: Provide a list of key staff, briefly describing their expertise/qualifications and knowledge relevant to the proposed project. Describe your organization's resources, or the ability to obtain them (through hiring, contracting, and/or other) to successfully achieve the goals of the project.

Criteria: Partnerships (10 pts)

- List proposed partner entities, and describe their roles, and if they will participate as subgrantees.
- Describe the agencies/organizations who will partner with you as appropriate and necessary to successfully conduct the project, to help accomplish outputs/products and to achieve the objectives/outcomes for improving state/tribal/local wetland protection programs.
- Provide a clear description of the roles and responsibilities of specific partners in the project's components/tasks, and how these partnerships will contribute to developing a state/tribal/local government's wetland program.
- If you are in the process of engaging a partner, you should describe how your plans to engage that partner and establish a working relationship to successfully complete the project.

Criteria: Past Performance (8 Pts)

- Submit a list of federally and/or nonfederally funded assistance agreements that you have mangaged within the last three years** (no more than 5 agreements, and preferably EPA agreements) and:
- Describe whether, and how, you were able to successfully complete and manage those agreements.
- Describe your history of meeting the reporting requirements under those agreements, including whether you submitted acceptable final technical reports under the agreements.
- Describe the extent and quality to which you adequately and timely reported on progress towards achieving the expected outputs and outcomes under those agreements and if such progress was not being made whether you adequately reported why not.
- ** If you do not have any past grants or past reporting information, please indicate this in the application and you will receive a neutral score for these factors (4 pts).

Understanding the Review Process

- Every eligible grant application receives a comprehensive review, conducted by a panel of independent subject matter experts.
- ▶ Each application is reviewed by at least 3 reviewers, who separately score the application according to review criteria spelled out in the RFA and described earlier. A panel chairperson, or moderator, oversees each review panel and process.
- After all applications are reviewed, reviewers meet to discuss the strengths and weaknesses of each application and arrive at a consensus score.
- ► For each application, the panel develops a summary report that describes the application's strengths and weaknesses which is presented to the Grant Official for grant decision-making.

Grant Decisions:

- Grant decisions are usually made within 3 to 6 months of submission of the RFA.
- ▶ If you get notice of funding, there maybe additional requests from EPA for modifications of a submitted application including the budget and the project workplan. You may also be offered less funding then originally requested.
- ▶ If you have been turned down for funding, request feedback

 ask for guidance on why your application was turned down
 what you can do to strengthen your future submissions.
- Other times, you may be requested to apply again for the next grant cycle with the additional information EPA has suggested.
- Regardless of what is said, it is always a good idea to open-up the lines of communication with any possible funder.

Writing a Strong Proposal

- The project narrative is one of the most important parts of your grant application. It's your opportunity to tell the grantor and reviewers your story. Use your data and words to paint a picture of how your program and your community could benefit from the outcomes of this project. How would this project help to build up your program to improve or protect aquatic resources on your landscape?
- You will need to support the narrative with specific information about your proposed approach and methods to achieve your project outcomes; include a project timeline shown in a milestone schedule with specific tasks and sub-tasks; and provide a detailed budget that explains all project costs,
- Before you turn in your application, consider having few other people review it. It is surprising how easily we can skip over the simplest grammar and spelling mistakes.



Common Mistakes

- Recycling an older grant proposal w/o bothering to update it.
- ► Forgetting to address the required 25% match (either in the budget or the narrative) or indicating that the project will be added to a PPG.
- Including ineligible costs (paying for construction, purchase of vehicles, etc).
- Exceeding the page limit (yes, that requirement is real)!
- Not providing clear information on budget expenses.
- Not getting prior approval from Tribal Council prior to submitting application (as receiving an award may require commitment of fiscal resources- aka. match, additional employees, etc).
- Missing the submission due date to submit application.
- Incomplete grant application (missing forms, etc).

Helpful Hints

- The number one reason why grant applications are denied is: failure to follow directions.
- Read the current RFA very carefully.
- There are deadlines for submitting questions via e-mail or by phone that are identified in the RFA; read the grant application guidelines to make sure you can still make the call or e-mail the contact within that deadline.
- ► Call the funding source for assistance if you have questions about any portion of the application. Asking a funder for help won't hurt your chances of getting a grant. In fact, doing so may even help because you're filling out forms in the best possible way.
- If the window has passed, look at the agency's website for a link to frequently asked questions (FAQs). Others have probably asked the same questions you have, and the agency may have posted the answer for the general public

Think BEFORE YOU HIT Send:

- Your submission is final once you hit send in Grant.gov. You can't make edits or append any documents after submission. But you can resubmit your application if needed to correct omissions or mistakes.
- ▶ Make every effort to submit your application at least 48–72 hours before the application deadline.
- Check your proposal for spelling, correct calculations, adherence to page limitations and font and file-type requirements.
- Use the checklist provided in the RFA or create your own, but make sure that all required documents are included in the application package. Be sure that application elements are in the order specified in the RFA.
- Review the content and be sure you have addressed all the criteria that will be used to score your application.

EPA WPDG Coordinators

- Donna Smith-Williams Region 1
- Jaclyn Woollard Region 2
- Danielle Algazi Region 3
- Molly Martin/Geryl Ricks Region 4
- Kerryann Weaver/Detera Collins Region 5
- Sondra McDonald Region 6
- Jennifer Ousley Region 7
- Cynthia Gonzales Region 8
- Sarvy Mahdavi Region 9
- Becky Garnett/Yvonne Vallette Region 10
- Myra Price National and Tribal

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