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# Conserving Wetlands for ESA Listed West Coast Salmon

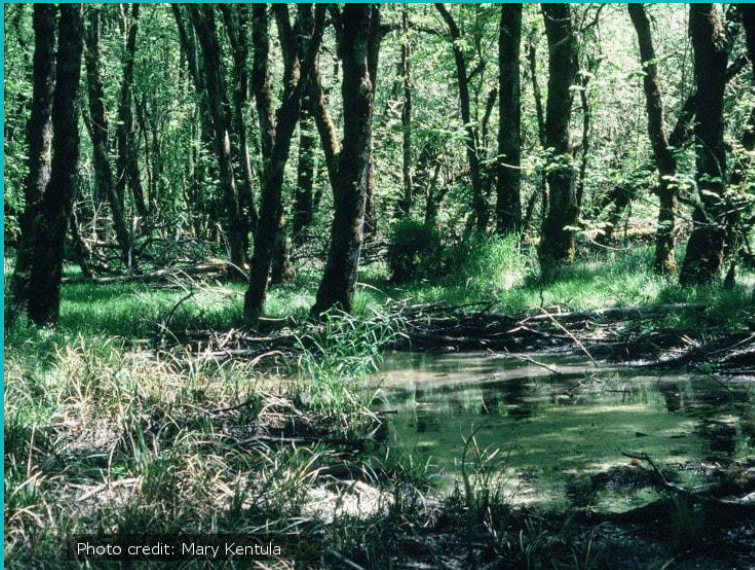


Photo credit: Mary Kentula

Elizabeth Holmes Gaar  
NOAA Fisheries  
West Coast Region

May 17, 2023

# Outline

- Status of ESA listed West Coast salmon and steelhead (salmon)
- Complexity of the ESA Recovery Challenge
- Challenges and Opportunities
  - Regulatory - section 7 example
  - Restoration -



# Listed Species

## Endangered Species Act (ESA) Purpose

Provide a means whereby the ecosystems upon which endangered and threatened species depend may be conserved

## Conserve

To use and the use of all methods and procedures which are necessary to the point at which...species can be “delisted”



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# ESA Recovery Domains

28 ESA listed salmonid species – ESUs and DPS

## SPECIES

Chinook

•Spring

•Summer

•Fall

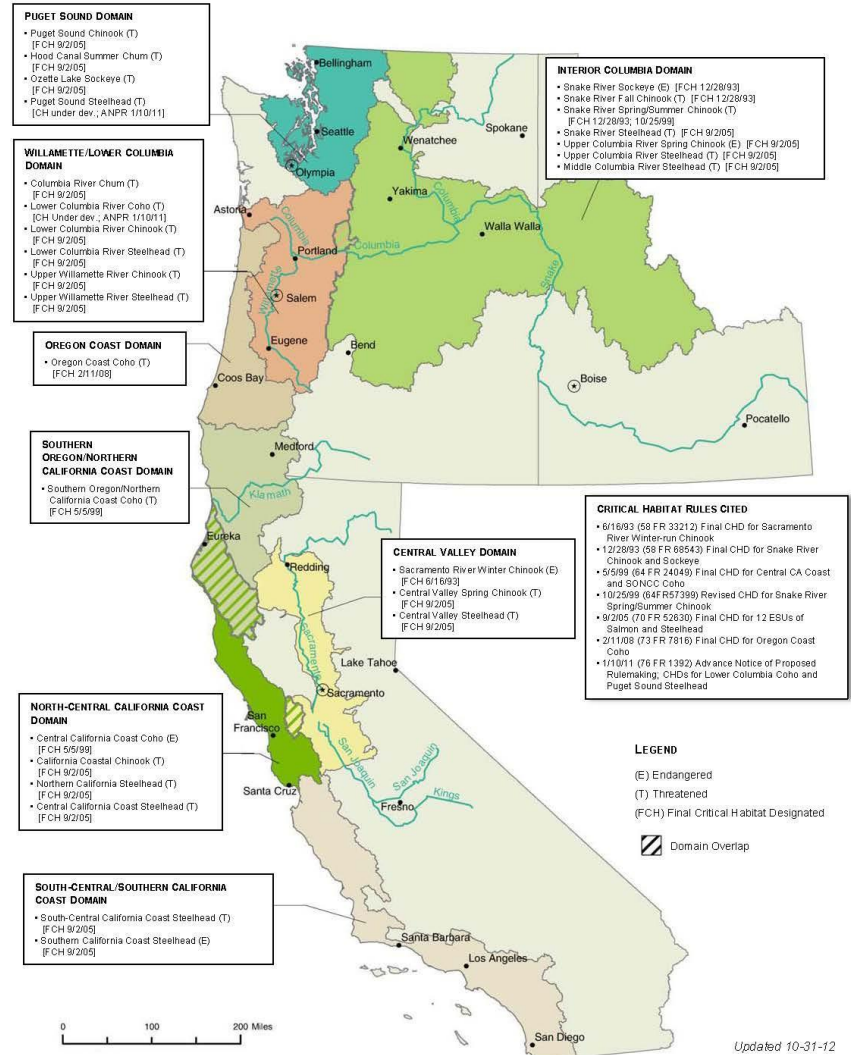
Sockeye

Coho

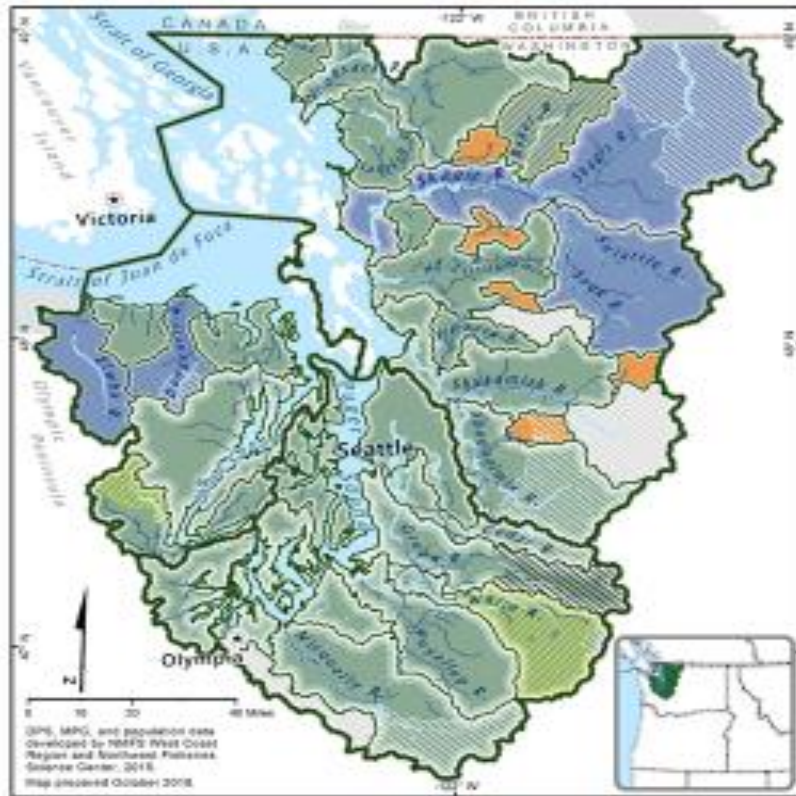
Chum

Steelhead

Status of ESA Listings & Critical Habitat Designations for West Coast Salmon & Steelhead



# Puget Sound Steelhead Demographics



- 1 Distinct Population Segment (DPS)
- 3 Major Population Groups (MPGs)
- 32 Demographically Independent Populations (DIPs)
- 5 Summer-run DIPs\*\*
- 27 Winter-run DIPs
- Non-listed resident life histories

- Current abundance is <5% of historic
- Some populations nearing extinction (e.g., Cedar R.)
- Most populations have continued to decline since the mid-80s and before, but some may be stabilizing
- Some optimism (e.g., Elwha R.)

# Factors Affecting Salmon and Steelhead Viability

Habitat - freshwater/estuary/nearshore

- Dams
- water withdrawal
- Channel/floodplain modifications
- urbanization
- Timber
- Agricultural

Hatcheries

Harvest

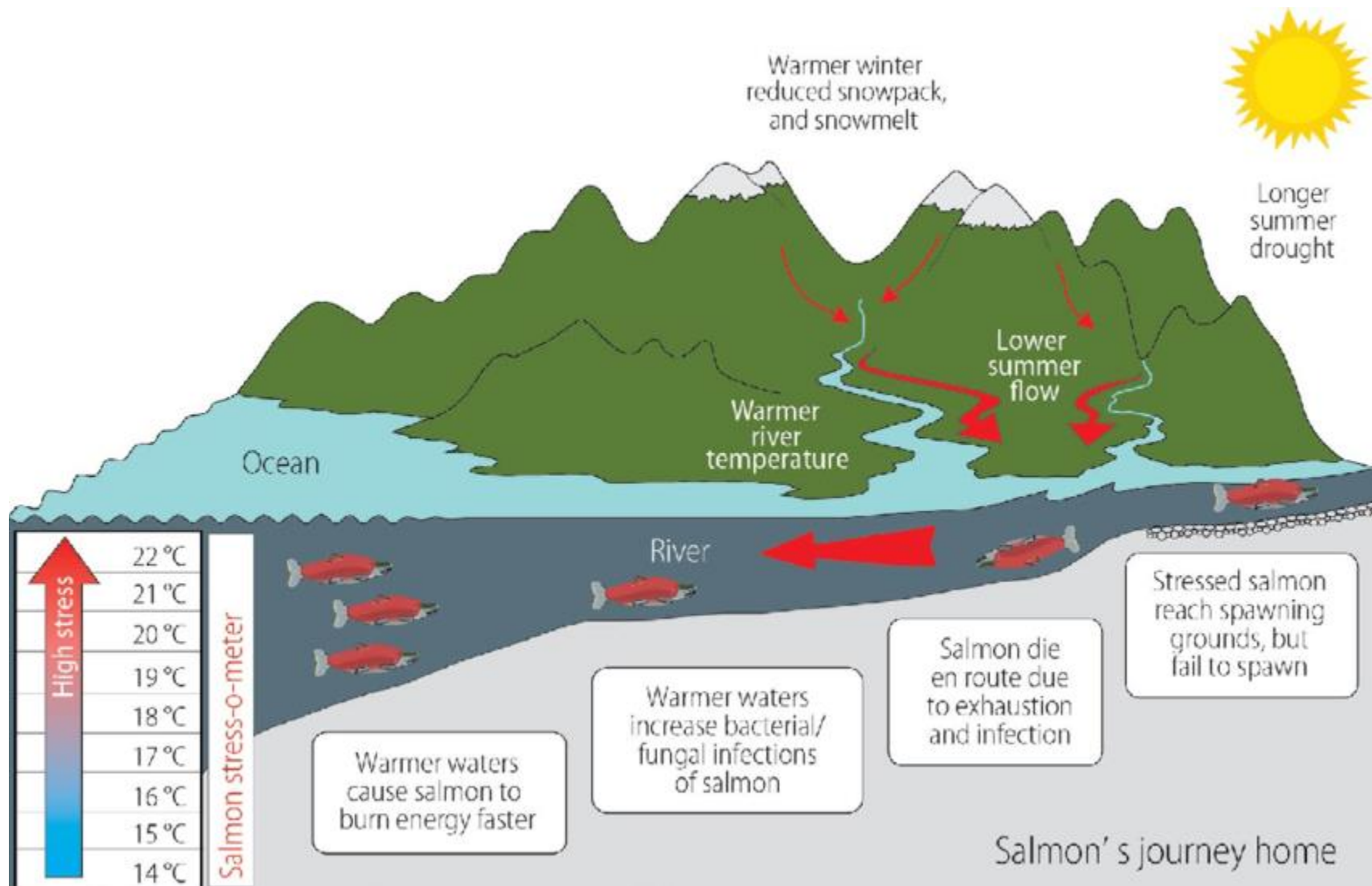
Predators

Early marine mortality

Ocean conditions

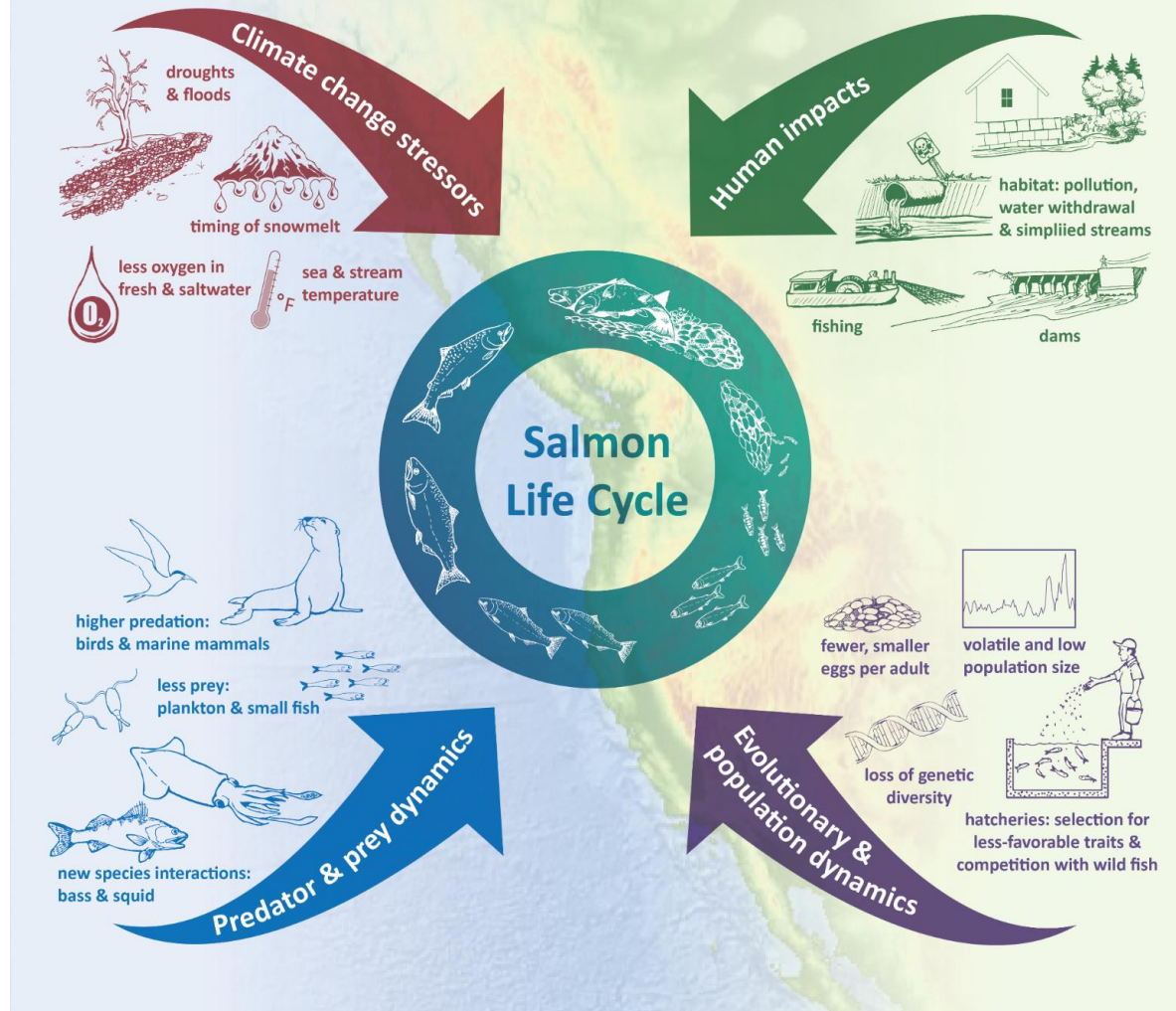
Climate Change





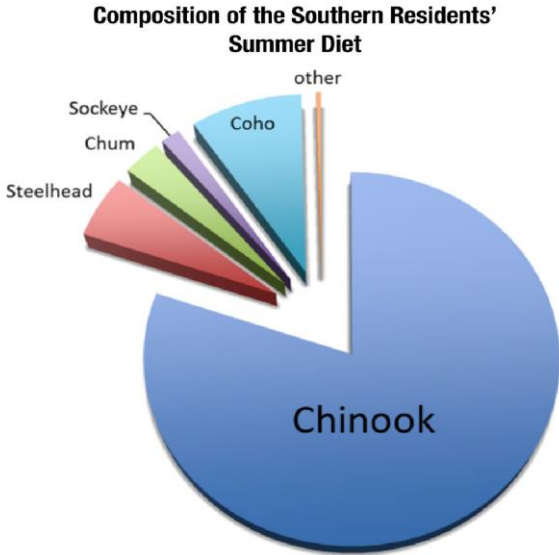
# Life Cycle Stressors & Climate Change

## Multiple interacting stressors throughout freshwater & marine life stages affect salmon



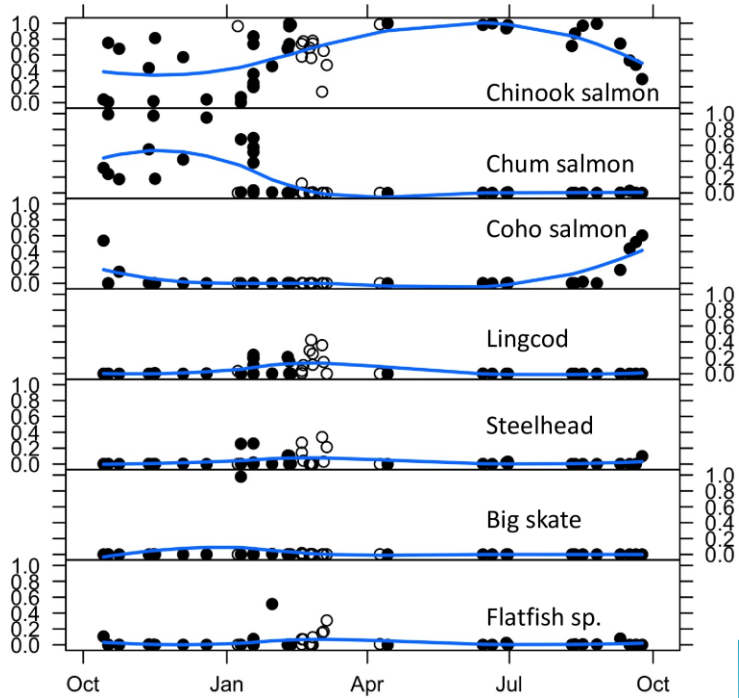


# Southern Resident Killer Whales primary prey: Chinook salmon

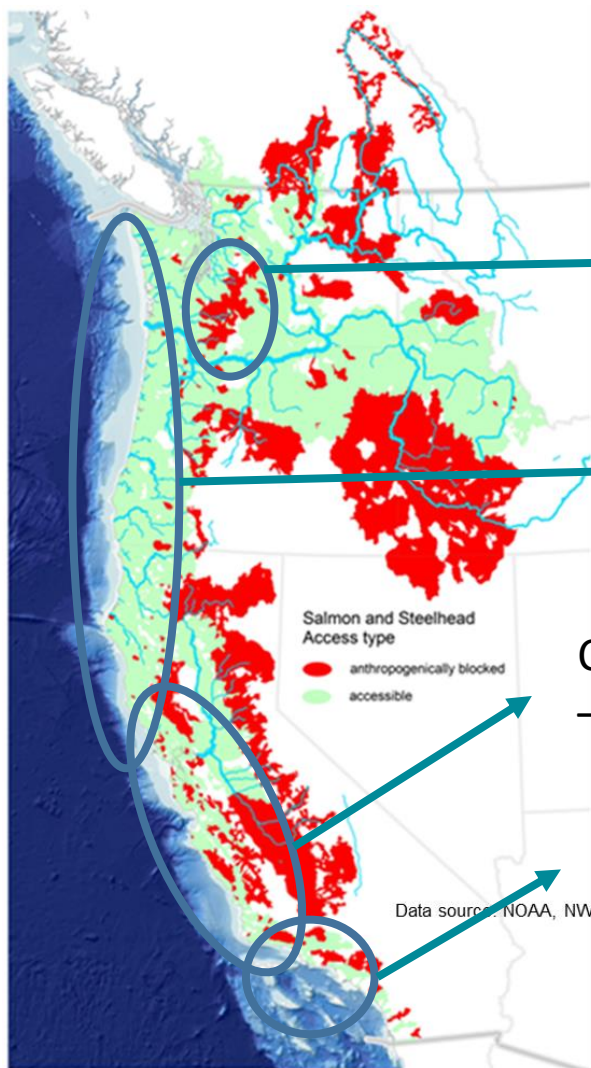


Salish summer prey - From Hanson et al. 2010

Seasonal diet – Hanson et al. 2021. Open circles = outer coast, solid = Salish



# Decline of wetlands and salmon

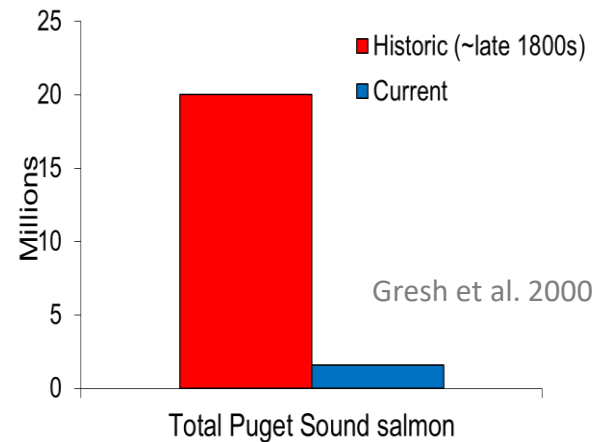


Salish sea  
– 85% wetland loss  
Brophy et al. 2019

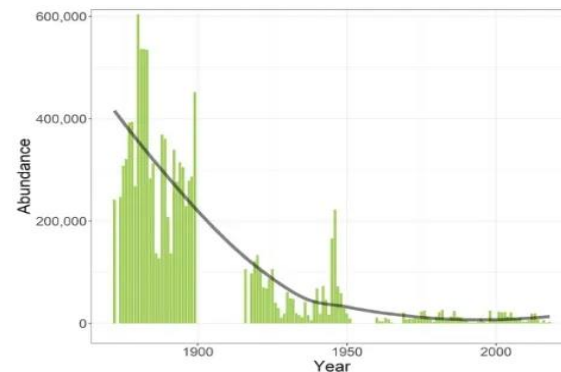
WA, OR, NO CA Coast  
– 68% wetland loss

Central CA  
– 92% wetland loss

Southern CA  
– 59% wetland loss

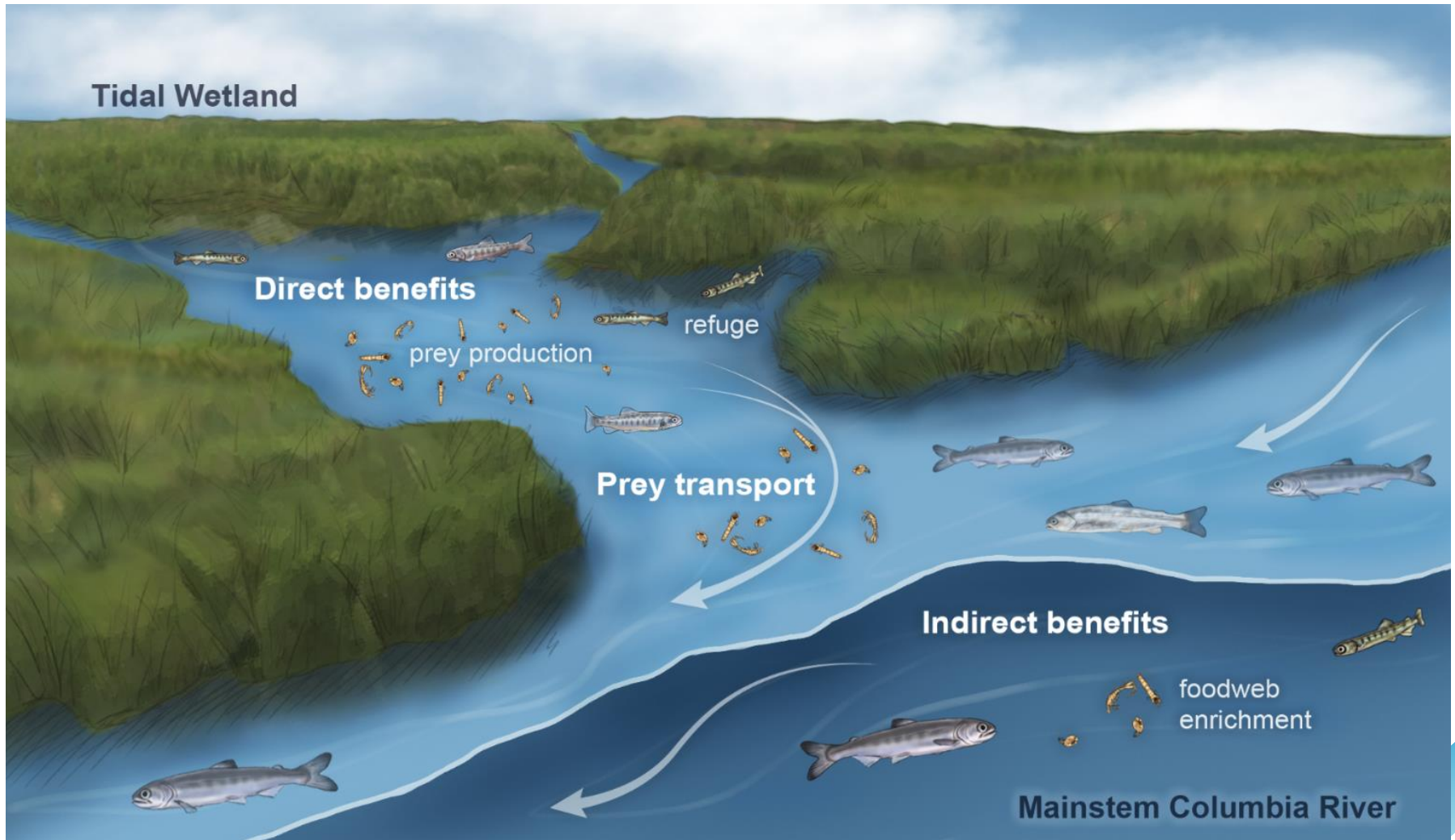


Spring Run Chinook salmon Sacramento Valley



<https://californiawaterblog.com/2021/12/05/science-of-an-underdog-the-improbable-comeback-of-spring-run-chinook-salmon-in-the-san-joaquin-river/>

# Conceptual model of salmon use of tidal wetlands.



PNNL and NMFS 2020

# Key Threats: Central Valley example

**Dams:** Block passage; 95% loss of spawning habitat for Central Valley salmonids

**Water Diversions:** Juvenile entrainment and flow modifications

**In-river Predation:** Contributes to low juvenile survival rates

**Climate:** Recent coastal upwelling conditions, long-term precipitation patterns

**Habitat Loss and Fragmentation:** 98% loss of floodplain and riparian habitat

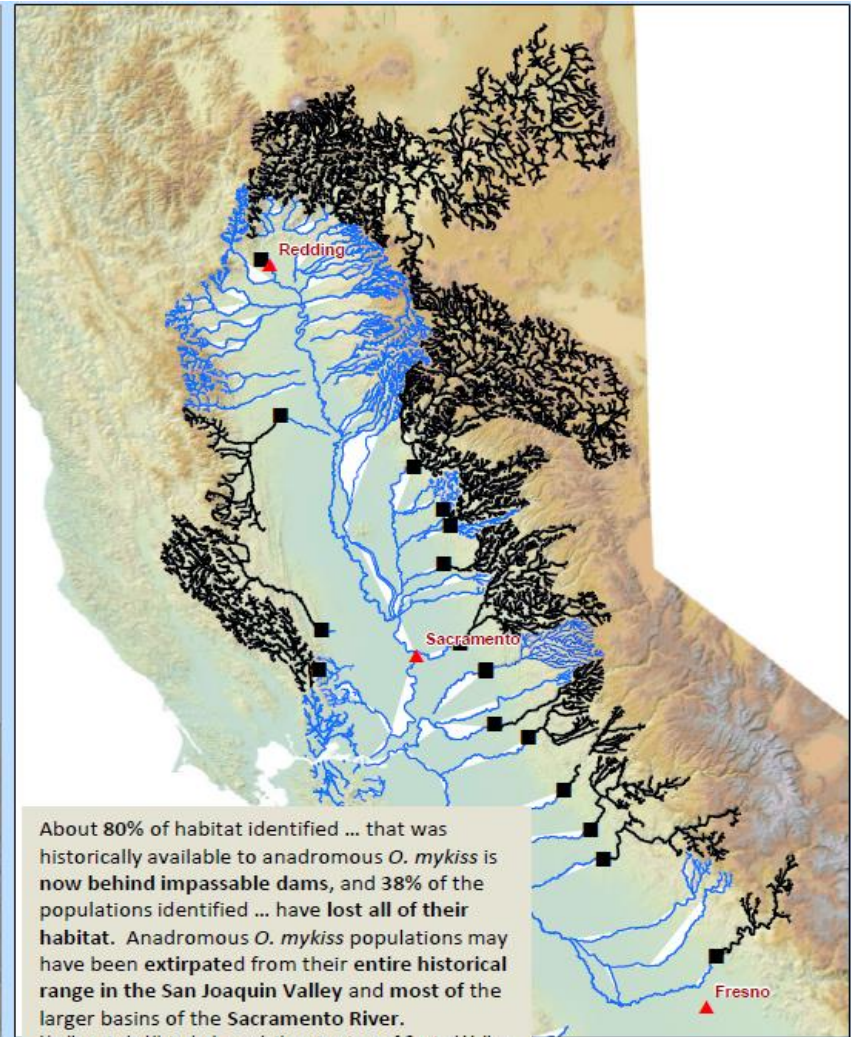
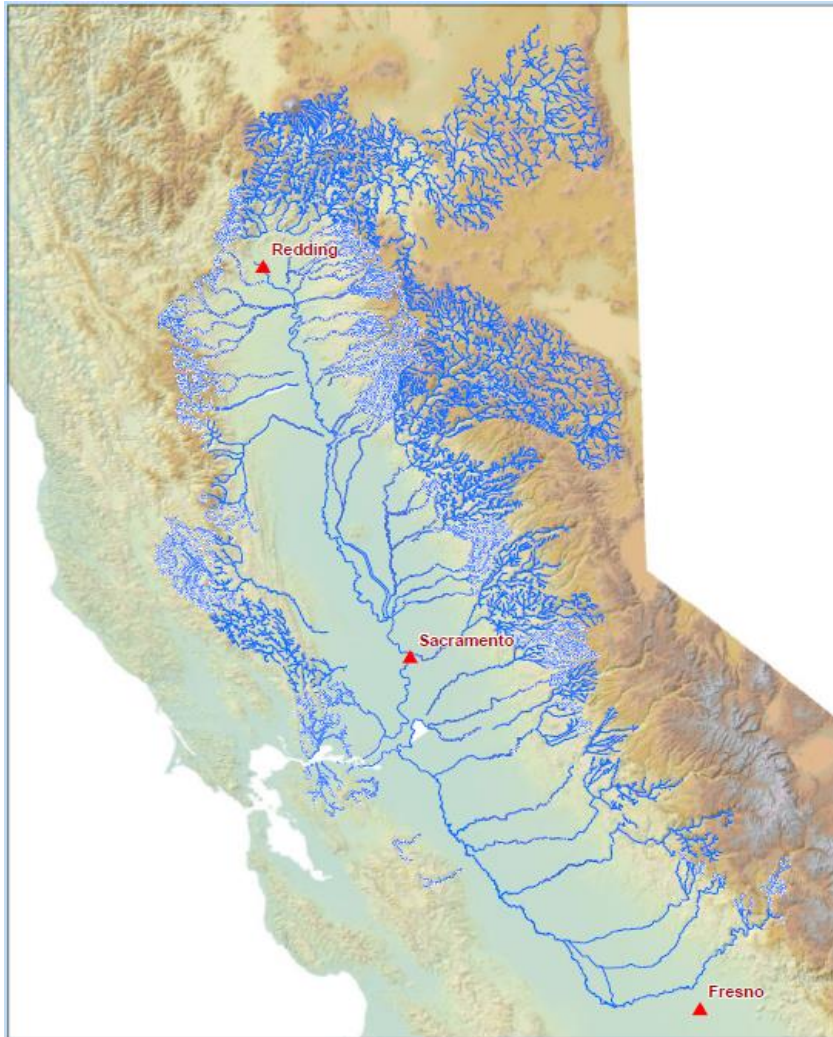
**Fishery Effects:** Ocean harvest estimated at ~20% for winter-run\*

**Water Quality:** Impaired water quality in the lower river systems and the Delta



# Then

# Now



About 80% of habitat identified ... that was historically available to anadromous *O. mykiss* is now behind impassable dams, and 38% of the populations identified ... have lost all of their habitat. Anadromous *O. mykiss* populations may have been extirpated from their entire historical range in the San Joaquin Valley and most of the larger basins of the Sacramento River.  
Lindley et al.: Historical population structure of Central Valley steelhead and its alteration by dams. SWFSC, 2007



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# Challenges & Opportunities

Regulatory – Using our suite of authorities to recommend or require mitigation to the maximum extent of our authorities, seek optimal conservation outcomes

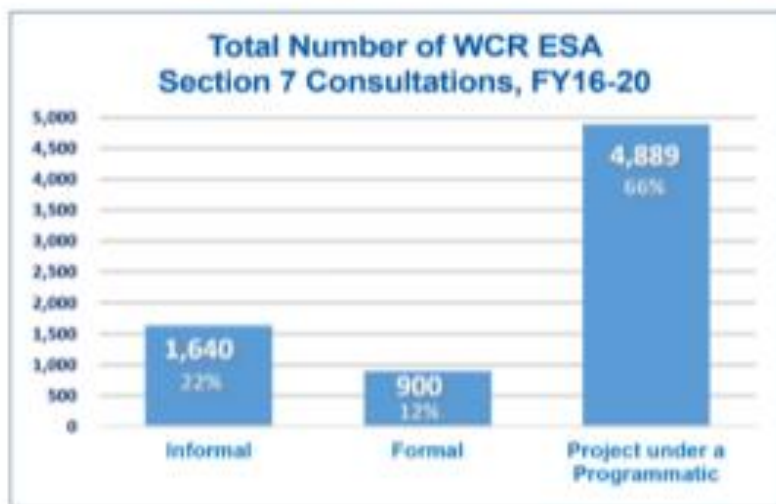
Restoration – Using opportunities through grants and partnerships to improve ecological conditions – provide true lift from current conditions



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# Our ESA section 7 work: Species conservation & recovery

"The **purposes of this Act** are to provide a means whereby the ecosystems upon which endangered species and threatened species depend may be **conserved**..."



~ 400 opportunities each year to help protect listed species

Upfront investment is key to conservation gains!

- Work with action agencies to develop conservation measures to avoid, minimize, or offset impacts

# Challenges & Opportunities - Regulatory

## Regulatory Mitigation - Optimize conservation outcomes

- NMFS-NOAA Mitigation Policy 2023
  - Avoid impacts to high value habitats
  - Minimize impacts
  - Compensation that is proportional to impacts and offsets impacts to the full extent of authorities
  - Apply a holistic landscape and/or seascape approach (e.g., Use recovery plans, think riverscapes)





# Evaluating Habitat Impacts for ESA species

- How determine compensation that is proportional to impacts?  
Can we agree on how ecological value is determined?
- How do we work and negotiate effectively with partners in permitting, industry, conservation, and academia to collaborate on how ecological value is determined?
- Improving Habitat Evaluation for the Conservation and Management of Nearshore Habitats  
<https://marinesanctuary.org/sav-valuation/>



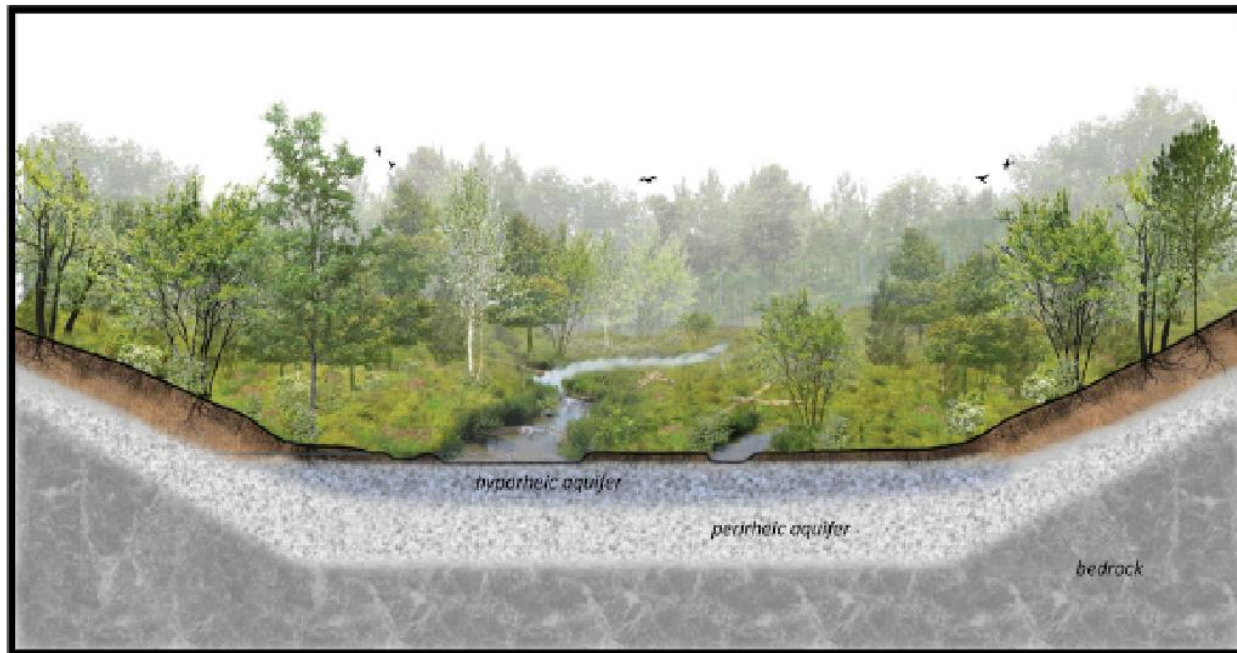
# Challenges & Opportunities - Restoration

- Protecting what remains and restoring what is meaningful
- Abundant grants, programs and accomplishments for habitat restoration, e.g., PCSRF, Bipartisan Infrastructure Law
- Ecologically and Socially Complex habitat priorities remain e.g., floodplain restoration, reconnecting wetlands, dam removals, restoring riverscape processes, conserving beavers



# Restoration - Rediscovering, reevaluating, and restoration lost river-wetland corridors

Wohl et al. 2021 - Frontiers in Earth Science



**FIGURE 6** | Schematic representation of a fully connected stream corridor where biogeomorphic processes (e.g. large wood, beaver, vegetation) and river-wetland attributes (e.g. valley geometry, channel planforms, channel migration, hyporheic and regional aquifers) interact in complex ways, via multiple, nested feedback loops. Original illustration provided by LandStudies, Inc., Pennsylvania (with permission from Land Studies, 2021).

# Historical to Current Wetlands River Connection

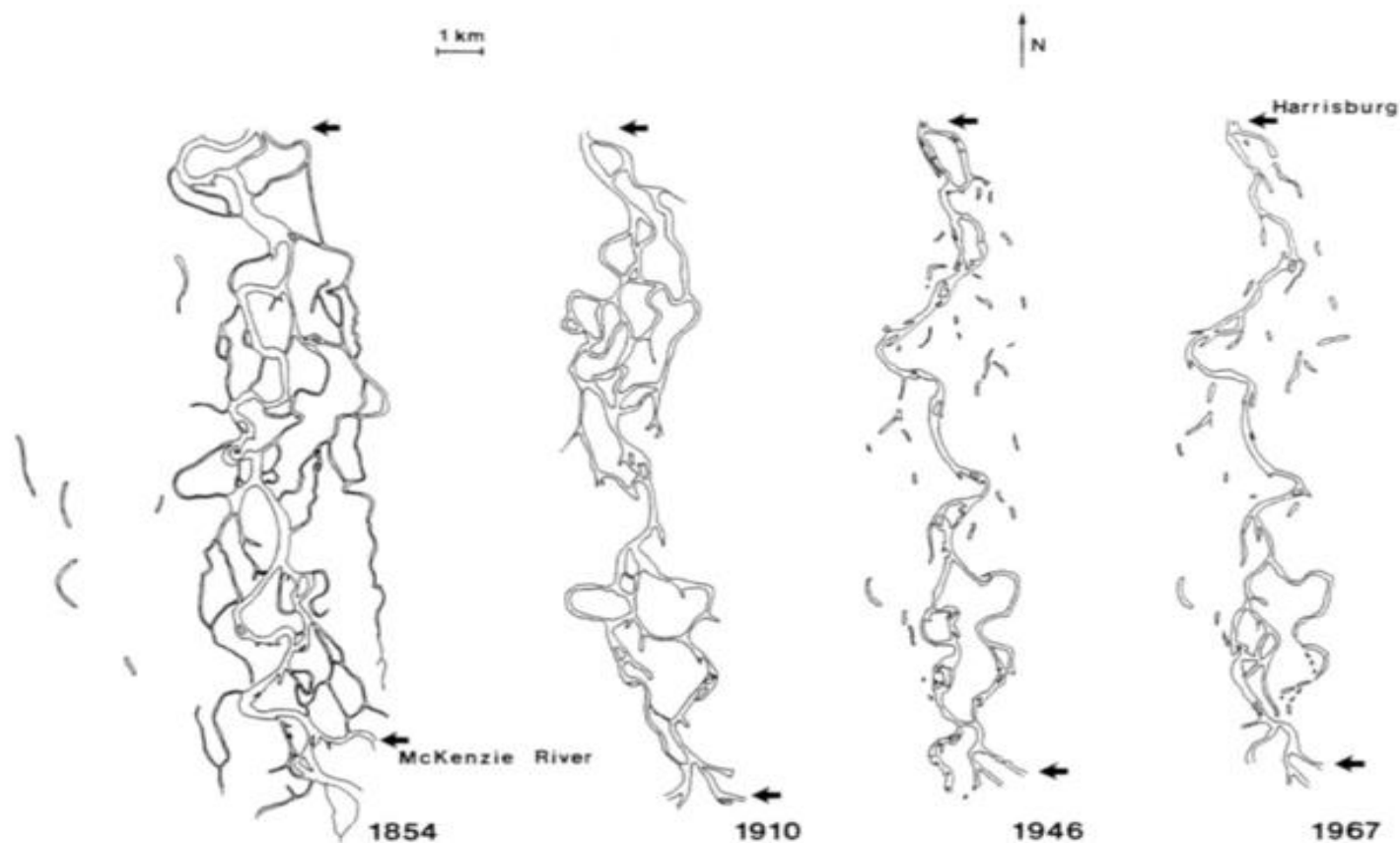


Fig. 2. The Willamette River from the McKenzie River confluence to Harrisburg, showing reduction of multiple channels and loss of shoreline 1854—1967.

Sedell and Froggatt 1984 ~440 citations

# Wetlands Restoration for Salmon

- Historically, salmon ecosystems included interconnected river-wetlands systems that did not distinguish between fluvial and wetlands systems.
- Ecologically, there is no distinction between rivers and wetlands, they are connected.
- To protect and restore listed salmon (and SRKW!) ecosystems, we need to manage wetlands as part of riverscapes.



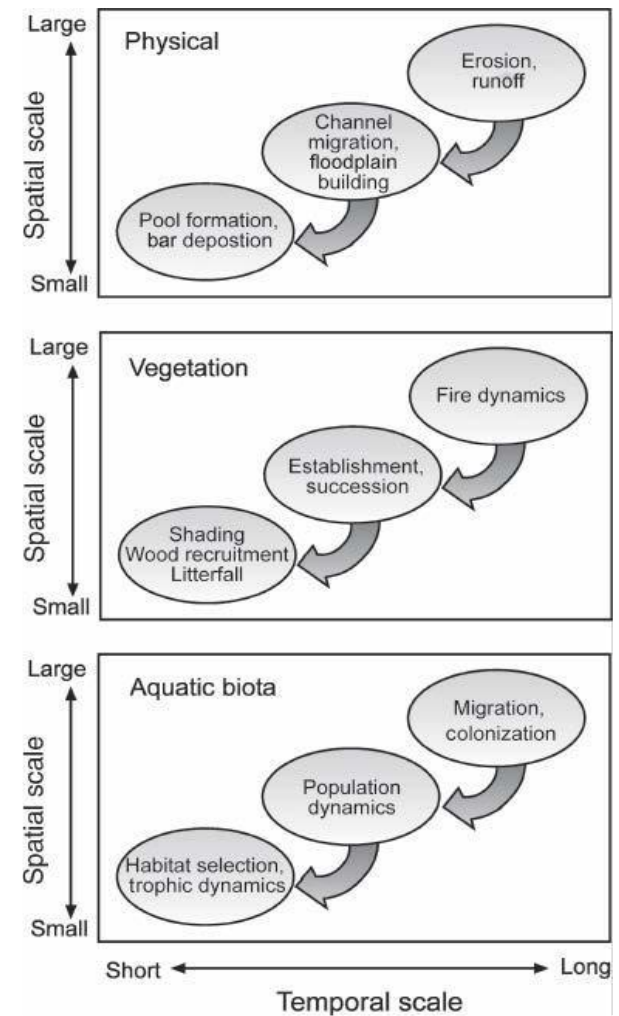
# What is process-based watershed restoration?

Restoration that attempts to;

- reestablish normative rates & magnitudes of physical, chemical, and biological processes
- in order to create and sustain river & floodplain ecosystems.

The focus is on processes;

- which are measured as rates, and
- involve the movement of or changes to ecosystem parts and features



Beechie et al. 2010 Processes-based principles for restoring river ecosystems. Bioscience ~450 citations



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# Actions should have clearly articulated expected outcomes and recovery times for ecosystem dynamics

## As built

Increase in the number of obstructions using post-assisted log structures (PALS) & beaver dam analogs (BDAs)

## 1 to 4 years

Increase in the number of side channels after several bankfull events

## 5 to 10 years

Increase in-channel and floodplain complexity after flow events > 2 times bankfull



Weber & Wheaton. 2019  
Upper Deschutes Watershed Council presentation



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# How does process-based watershed restoration help guide on-the-ground actions?



Wychus Creek pre-restoration



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# How does process-based watershed restoration help guide on-the-ground actions?



Wychus Creek post-restoration



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# Restoration actions increase habitat diversity, population resilience, and help recover salmon

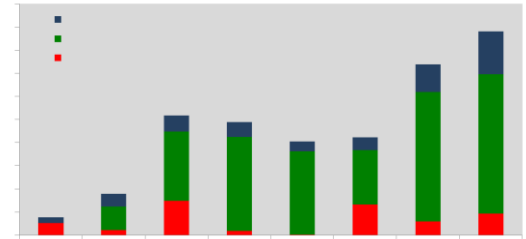
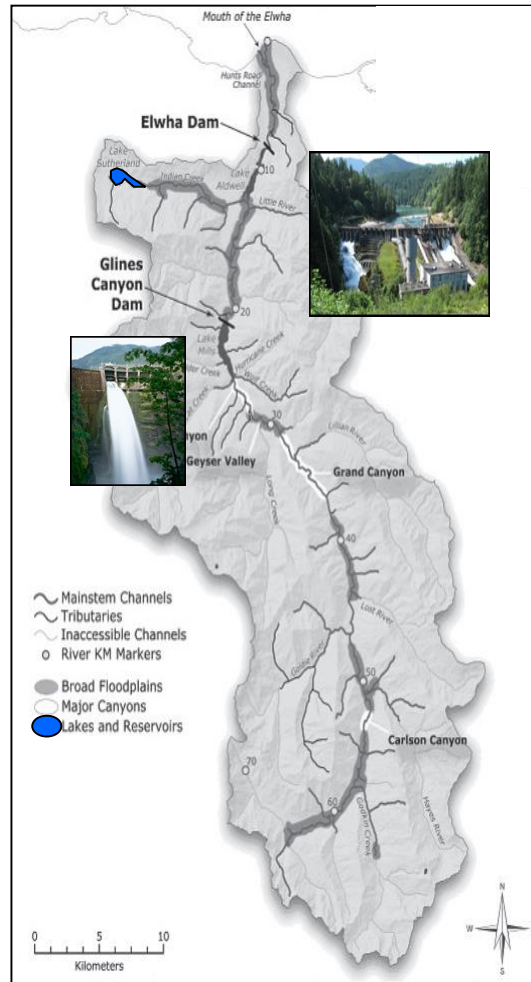
Two dams removed from the Elwha River, Washington State opened over 100km of habitat (Duda et al, 2021)

A dramatic increase in sediment resulted in the creation of a river delta/estuary (diverse habitat) (Ritchie et al, 2018)

Adult salmon making it above former dams and spawning in the hundreds to thousands (Pess et al, in review)

Pacific lamprey have had a 12-fold increase in the three years following dam removal (Hess et al, 2021)

'Re-awakening' of summer steelhead, likely owing to the harboring of alleles for run timing in up-river populations (Fraik et al. 2019)



# Additional Info & Opportunities



## Restoring Riverscapes

<https://www.restoringriverscapes.org/>

## Improving Habitat Evaluation for the Conservation and Management of Nearshore Habitats

<https://marinesanctuary.org/sav-valuation/>

Attend one of our informational webinars: May 22 & May 25

Send us an email ([westcoast.nearshore.sav@noaa.gov](mailto:westcoast.nearshore.sav@noaa.gov))

## NMFS WCR Mitigation Website

<https://www.fisheries.noaa.gov/west-coast/habitat-conservation/mitigation-banks-conservation-banks-and-lieu-fee-programs-west>



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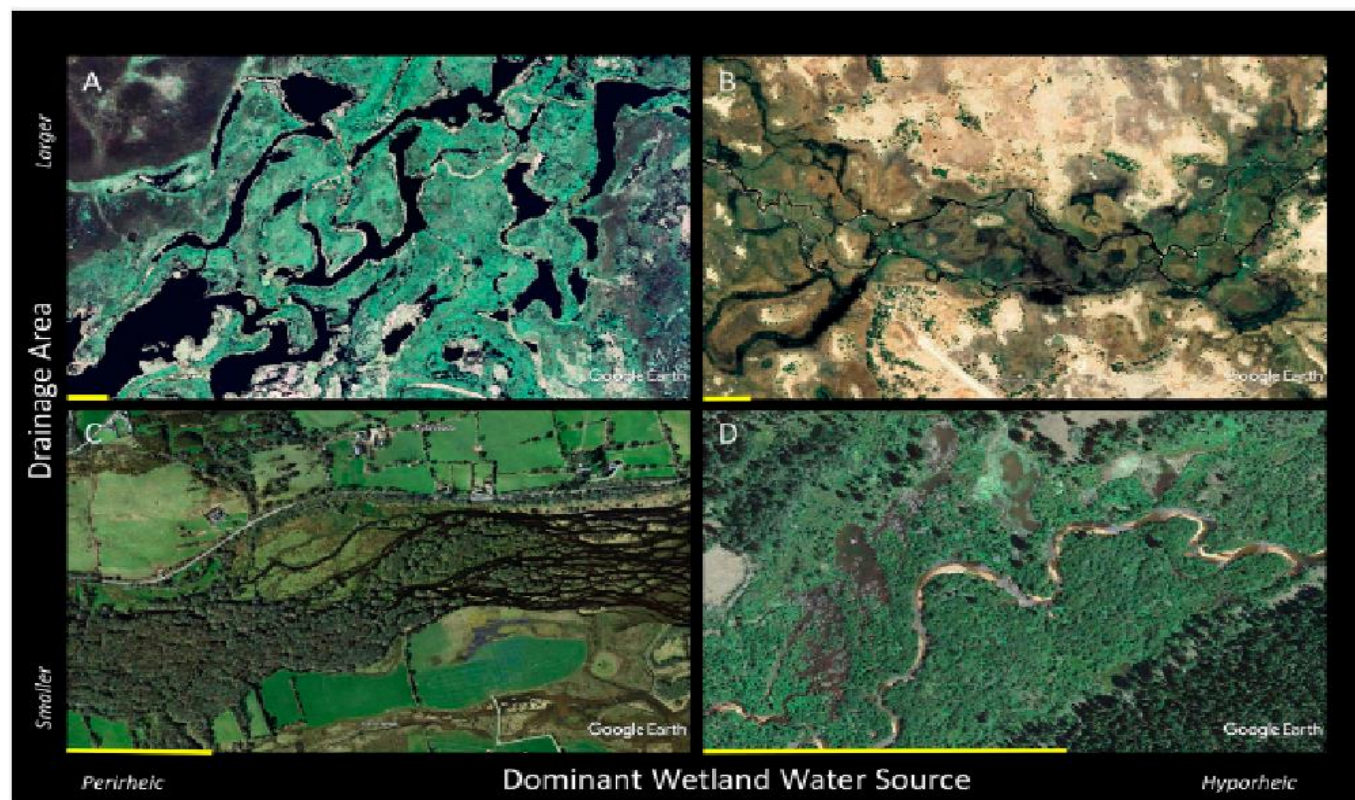
# Extra slides



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# Wohl et al. 2021 - Frontiers in Earth Science

## Rediscovering, reevaluating, and restoration lost river-wetland corridors



**FIGURE 1** | Examples of “contemporary remnants” in which fully functional river-wetland corridors still exist: **(A)** Pantanal, River Paraguay, Brazil; **(B)** Okavango Delta, Okavango River, Botswana; **(C)** The Gearagh, River Lee, Ireland; **(D)** North St. Vrain Creek, Colorado, United States. Each scale bar is approximately 300 m long.

